



12 Endeavour Square
London
E20 1JN

Tel: +44 (0)20 7066 1000
Fax: +44 (0)20 7066 1099
www.fca.org.uk

NOTICE OF DECISION

To: **Michael Meehan**

FRN: **775829**

Dated: **24 July 2023**

ACTION

1. For the reasons given below, the Authority has decided to cancel Mr Meehan's Part 4A permission. The cancellation takes effect on the date of this Notice of Decision.
2. The effect of the cancellation is that Mr Meehan no longer has permission to carry on any regulated activities.

DEFINITIONS

3. The definitions below are used in this Notice of Decision (and in the Annex):

"the Act" means the Financial Services and Markets Act 2000;

"the Authority" means the Financial Conduct Authority;

“EG” means the Enforcement Guide;

“FDA” means the Firm Details Attestation which Authority-authorized firms are required to submit to the Authority under SUP 16.10;

“FEES” means the Authority’s FEES Manual, part of the Handbook;

“FSCS” means the Financial Services Compensation Scheme;

“the general levy” means the levy a firm must pay to the Authority towards the costs of operating the compulsory jurisdiction of the Financial Ombudsman Service;

“the Handbook” means the Authority’s Handbook of rules and guidance;

“the IML levy” means the Illegal Money Lending levy;

“Mr Meehan” means Michael Meehan;

“Mr Meehan’s Part 4A permission” means the Part 4A permission granted by the Authority to Mr Meehan;

“Part 4A permission” means permission to conduct regulated activities, granted by the Authority under Part 4A of the Act;

“RAG” means regulated activity group as referred to in SUP;

“the Returns” means the CCR007 returns for the period ended 5 April 2022 which Mr Meehan was due to be submit to the Authority by 20 May 2022;

“SFGB Levy” means the Single Financial Guidance Body Levy; and

“SUP” means the Supervision Manual, part of the Handbook.

“the Tribunal” means the Upper Tribunal (Tax and Chancery Chamber).

FACTS AND MATTERS

4. Mr Meehan was authorised by the Authority on 12 May 2017 and given a Part 4A permission to conduct the following regulated activities:
 - credit broking;
 - debt adjusting; and
 - debt -counselling
5. Mr Meehan submitted regulatory returns to the Authority for the period 6 April 2019 to 5 April 2021, which show that Mr Meehan has not generated any income from the regulated activities he is permitted to carry on.
6. In addition, Mr Meehan has failed to pay periodic fees and levies owed to the Authority as required under the Handbook under the rules set out in FEES 4.2.1R, 4.3.1R, 5.7.1R, 6.7.1R, 6.7.3R, 7A.3.1R and 13.2.1R. In particular, Mr Meehan has failed to pay:

- (a) an invoice dated 17 September 2021 for periodic fees and levies of £560.61 which had been due for payment by 16 December 2021; and
 - (b) an invoice dated 31 August 2022 for periodic fees and levies of £408.24 which had been due for payment by 30 September 2022.
7. Furthermore, under SUP 16.3.13R, 16.12.3R, SUP 16.12.4R and SUP 16.12.29CR Mr Meehan is required to submit the Returns to the Authority by the relevant due date. However, Mr Meehan has failed to submit the Returns to the Authority.
8. Finally under SUP 16.10.4R, 16.10.4AR and 16.10.14AAR, Mr Meehan is required to submit the FDA to the Authority by the relevant due date. However, Mr Meehan has failed to submit the FDA to the Authority. The Authority therefore considers that Mr Meehan has failed to provide information to the Authority as is required by the Handbook, namely the information he is required to provide in the Returns and the FDA. There are no other matters that suggest Mr Meehan is carrying on regulated activities.
9. On 24 May 2023, the Authority gave Mr Meehan the Notice which stated that:
- (a) it appears to the Authority that Mr Meehan is carrying on no regulated activity to which his Part 4A permission relates; and
 - (b)
 - (c) the Authority may take action to cancel Mr Meehan's Part 4A permission unless it responds to the Notice in the manner specified in the directions to the Notice.
10. Mr Meehan failed to respond to the Notice.
11. As a result of the matters specified above, on 29 June 2023, the Authority gave Mr Meehan the Further Notice which stated that:
- a) the Authority considered that Mr Meehan is carrying on no regulated activity to which his Part 4A permission relates; and
 - b) the Authority proposes to cancel Mr Meehan's Part 4A permission on 24 July 2023 unless Mr Meehan takes the steps specified in the directions to the Further Notice.
12. Mr Meehan failed to take the steps specified in the Further Notice.

CANCELLATION OF PART 4A PERMISSION

13. From the facts and matters described above, and having regard to paragraph 1(3) of Schedule 6A to the Act, the Authority considers that Mr Meehan is carrying on no regulated activity to which its Part 4A permission relates. The Authority has therefore decided to cancel Mr Meehan's Part 4A permission. The cancellation of Mr Meehan's Part 4A permission takes effect from the date of this Notice of Decision.
14. The statutory and regulatory provisions relevant to this Notice of Decision are set out in the Annexes.

PROCEDURAL MATTERS

15. This Notice of Decision is given to Mr Meehan under paragraph 3 of Schedule 6A to the Act (variation or cancellation of Part 4A permission on initiative of FCA: additional power).

The following paragraphs are important.

Annulment of the Authority's decision

16. If Mr Meehan is aggrieved by the decision to cancel his Part 4A permission as set out in this Notice of Decision, Mr Meehan may make an application for an annulment of the Authority's decision under paragraph 4 of Schedule 6A to the Act.
17. Mr Meehan must submit a completed application for an annulment of the Authority's decision to the Authority by **23 July 2024** and in the manner specified by the Authority.

The Tribunal

18. Mr Meehan does not have a right to refer the decision to give this Notice of Decision to the Tribunal.

Publicity

19. The Authority intends to publish such information about the matter to which this Notice of Decision relates as the Authority considers appropriate. The information may be published in such manner as the Authority considers appropriate.

Authority Contact

20. For more information concerning this matter generally, Mr Meehan should contact **Maciej Alexander Bajko** (direct line: **020 7066 1838**).

Anna Couzens
Enforcement and Market Oversight Division

**ANNEX ON CANCELLATION OF PART 4A PERMISSION ON INITIATIVE OF FCA:
ADDITIONAL POWER**

RELEVANT STATUTORY PROVISIONS

1. The Authority's operational objectives established in section 1B of the Act include protecting and enhancing the integrity of the UK financial system and securing an appropriate degree of protection for consumers.
2. The Authority is authorised by paragraphs 1(1) and (2) of Schedule 6A to the Act to cancel an Authority-authorised person's Part 4A permission, if it appears to the Authority that the Authority-authorised person is carrying on no regulated activity to which the permission relates.
3. Paragraph 1(3) of Schedule 6A of the Act provides that the circumstances in which the Authority may form the view that an Authority-authorised person is carrying on no regulated activity include (but are not limited to) circumstances where the person fails—
 - (a) to pay any periodic fee or levy as is required by the Handbook, or
 - (b) to provide such information to the Authority as is required by the Handbook.
4. The Authority must exercise its power to cancel an Authority-authorised person's Part 4A permission using its additional own initiative power in accordance with the procedure set out in paragraph 2 of Schedule 6A to the Act.

RELEVANT HANDBOOK PROVISIONS

5. In exercising its power to cancel an Authority-authorised person's Part 4A permission, the Authority must have regard to the regulatory requirements and guidance published in the Handbook and in regulatory guides, such as EG. The main considerations relevant to the action stated in this Notice of Decision are set out below.

Relevant Rules

6. FEES 4.2.1R requires that:

"A *person* shown in column (1) of the table in *FEES 4.2.11 R* as the relevant fee payer must pay each periodic fee applicable to it, calculated in accordance with the provisions referred to in column (2) of the applicable table, as adjusted by any relevant provision in this chapter:

 - (1) in full and without deduction (unless permitted or required by a provision in *FEES*); and
 - (2) on or before the date given in column (3) of that table, unless *FEES 4.2.10 R* applies."
7. FEES 4.3.1R states that:

"The periodic fee payable by a *firm* (except an *AIFM qualifier*, *ICVC* or a *UCITS qualifier*) is:

- (1) each periodic fee applicable to it calculated in accordance with *FEES 4.3.3 R*, using information obtained in accordance with *FEES 4.4*; plus
- (1A) any periodic fee applicable to it calculated in accordance with *FEES 4.3.3A R* using information relating to its *UK* business obtained in accordance with *FEES 4.4* (or by other means in the case of the Bank of England); less
- (2) any deductions from the periodic fee specified in Part 2 of *FEES 4 Annex 2AR* or Part 7 of *FEES 4 Annex 11R*."

10. FEES 5.7.1R requires that:

"A *firm* must pay annually to the [Authority] the *general levy* on or before the later of 1 April and 30 calendar *days* after the date when the invoice is issued by the [Authority]."

11. FEES 6.7.1R requires that:

"A participant firm that is not within FEES 6.7.-1R, must pay its share of any levy made by the FSCS in one payment".

12. FEES 6.7.3R states that:

"A participant firm's share of a levy to which FEES 6.7.1R applies is due on, and payable within 30 days of, the date when the invoice is issued."

13. FEES 7A.3.1R requires that:

"A *firm* must pay the *SFGB money advice levy* or *SFGB debt advice levy* applicable to it:

- (1) in full and without deduction (unless permitted or required by a provision in *FEES*); and
- (2) by 1 August or, if later, within 30 days of the date of the invoice in the fee year to which that sum relates.

14. FEES 13.2.1R requires that:

"A *firm* must pay each *IML levy* applicable to it:

- (1) in full and without deduction by 1 August (or, if later, within 30 *days* of the date of the invoice) in the financial year to which the sum relates; and
- (2) in accordance with the *rules* in this chapter.

15. SUP 16.3.13R(1) requires that:

"A *firm* must submit a report required by this chapter in the frequency, and so as to be received by the [Authority] no later than the due date, specified for that report."

16. SUP 16.3.13R(4) states that:

“If the due date for submission of a report required by this chapter is a set period of time after the end of a half-year, a quarter, or a month, the dates will be determined by (a) or (b) below except where otherwise indicated:

(a) the *firm's accounting reference date*;

(b) monthly, 3 monthly or 6 months after the *firm's accounting reference date*, as the case may be.”

17. The specific reporting requirements for Mr Meehan are set out in SUP 16.12.3R, SUP 16.12.4R and SUP 16.12.29CR which stipulate the type, frequency and due date of the regulatory report which Mr Meehan is required to submit, according to the regulated activities which Mr Meehan has permission to conduct:

RAG Number	Return(s) applicable (Relevant rule)	Frequency of return(s) to be submitted (Relevant rule)	Due date of return(s) to be submitted (Relevant rule)
RAG 12 (Credit-related regulated activity)	CCR007 (SUP 16.12.29CR)	Annually (SUP 16.12.29CR)	30 business days (SUP 16.12.29CR)

18. SUP 16.10.4R specifies that:

“(1) Within 60 business days of its accounting reference date, a firm must check the accuracy of its firm details through the relevant section of the [Authority] website.

[...]

(3) If any of the details are incorrect, the firm must submit the corrected firm details to the [Authority] using the appropriate form set out in SUP 15 Ann 3 and in accordance with SUP 16.10.4AR.”

19. SUP 16.10.4AR(1) specifies that:

“A firm must submit any corrected firm details under SUP 16.10.14R(3) using the appropriate online systems accessible through the [Authority’s] website.”

20. SUP 16.10.14AAR, which applies where, in complying with SUP 16.10.14R(1), a firm does not need to submit corrected firm details under SUP 16.10.14R(3), specifies that:

“(2) Within 60 business days of its accounting reference date, a firm must submit a report to the [Authority] confirming that the firm details which it has checked under

SUP 16.10.14R(1) remain accurate, using the appropriate online systems accessible through the [Authority's] website."

Guidance concerning the use of the Authority's additional power to cancel an authorised firm's Part 4A permission on its own initiative

21. Guidance on the use of the Authority's power to cancel an Authority-authorised person's Part 4A permissions on its own initiative under Schedule 6A to the Act is set out in SUP and EG.
22. EG 8.5.2A states that the Authority may cancel the Part 4A permission of a firm that is an Authority-authorised person, under Schedule 6A of the Act, if:
 - (1) it appears to the Authority that the firm is carrying on no regulated activity to which the permission relates; and
 - (2) the firm has failed to respond as directed by the Authority to notices served by the Authority to the firm under paragraph 2 of Schedule 6A.
23. EG 8.5.2A also states that Schedule 6A specifies that the Authority may form the view that a firm is carrying on no such regulated activity on the basis of its failure to pay a periodic fee or levy or provide information to the Authority, in each case as required by the Handbook.
24. SUP sets out further guidance on the Authority's power under Schedule 6A of the Act. In particular, SUP 7.2.2AG(1) states that the Authority may decide to cancel an Authority-authorised person's Part 4A permission using its powers under Schedule 6A of the Act:
 - (1) if that person appears to the Authority not to be carrying on any regulated activity to which the permission relates, including, without restriction, if the person has failed to:
 - (a) pay a periodic fee or levy under the Handbook; or
 - (b) provide the Authority with information required under the Handbook; and
 - (2) if that person, when served by the Authority with two notices under paragraph 2 of Schedule 6A of the Act, has not:
 - (a) responded in the manner directed, in those notices or otherwise, by the Authority; nor
 - (b) taken other steps as may also be directed by the Authority;

the second of which notices will specify the effective date of the proposed cancellation.

25. SUP 7.2.2CG states that, apart from the circumstances described in SUP 7.2.2AG(1), the Authority may also form the view, under Schedule 6A of the Act, that a firm is no longer conducting any regulated activity to which its permission relates in light of, without restriction:
 - (1) one or more reports, provided to the Authority by the firm, under SUP 16 or otherwise, indicating that it is no longer doing so.
26. SUP 7.2.2DG states that:

- (1) the Authority's additional own-initiative variation power under Schedule 6A to the Act (which includes the power to cancel the Part 4A permission of an Authority-authorized firm under Schedule 6A of the Act and references to "additional own-initiative variation power in the remainder of this Notice should be read as such) has, unlike the Authority's own-initiative variation power under section 55J of the Act, a single basis: that it appears to the Authority that the relevant Authority-authorized person is not carrying on any regulated activity to which its Part 4A permission relates.
- (2) if the Authority uses its additional own-initiative variation power, it is therefore more likely to cancel the relevant firm's Part 4A permission, rather than merely varying it by removing or amending the description of one or more such activities or by imposing one or more limitations.
- (3) the Authority will, however, consider all relevant facts and circumstances, including, without restriction:
 - (a) the relevant firm's responses, if any, to the notices given by the Authority under paragraph 2 of Schedule 6A; and
 - (b) if applicable, the factors described in SUP 6.4.22G, including whether there are any matters relating to the firm requiring investigation,

before deciding whether to use its additional own-initiative variation power and whether to use it to cancel or vary.

27. SUP 7.2.7G(1) states that a firm has no right of referral to the Tribunal in respect of the Authority exercising its additional own-initiative variation power, under Schedule 6A to the Act, on the Authority-authorized firm's Part 4A permission.

ANNULMENT OF DECISION TO CANCEL OR VARY A PART 4A PERMISSION UNDER SCHEDULE 6A

1. If any person currently or previously holding a permission given by the Authority under Part 4A of the Financial Services and Markets Act 2000 ("the Act") is aggrieved by the Authority's decision to cancel or vary their Part 4A permission under paragraph 1 of Schedule 6A to the Act, they may apply to the Authority under paragraph 4 of Schedule 6A to the Act for an annulment of that decision.
2. As required by paragraph 4 of Schedule 6A to the Act, a completed application for annulment must be made before the end of the period of 12 months beginning with the day on which the cancellation or variation took effect. An application for annulment can, however, be made before the relevant cancellation or variation takes effect.
3. Paragraph 4 of Schedule 6A to the Act requires the Authority to determine an application for annulment before the end of the period of 6 months, beginning with the date on which the Authority received the completed application.
4. Paragraph 4 of Schedule 6A to the Act permits an application for annulment to be withdrawn by the applicant firm, by giving the Authority written notice, at any time before the Authority determines the application.
5. A completed application, signed where indicated, must be submitted via Connect (a hard copy application form can be provided upon request).
6. Paragraph 5 of Schedule 6A to the Act permits the Authority to annul a decision to cancel or vary an Authority-authorized firm's Part 4A permission with conditions but specifies that the Authority can only annul, with or without conditions, if it is satisfied that it is just and reasonable to do so in all the circumstances.
7. Paragraph 5 of Schedule 6A to the Act provides that the Authority's power to annul with conditions includes the power:
 - (a) to remove or describe differently a regulated activity specified in the permission, and
 - (b) to withdraw or vary an approval given under section 59 of the Act that has effect in relation to the carrying on of a regulated activity specified in the permission,provided that the activity in question was one to which the permission related immediately before the decision being annulled was taken.
8. The effect of an annulment, as set out in paragraph 6 of Schedule 6A to the Act, is that the cancellation or variation in question is treated as not having taken place. Firms considering whether to apply for annulment should note that, as a result, all of the statutory and other obligations to which the firm, their staff and others would have otherwise been subject, had there been no cancellation or variation, will, subject to the below, retrospectively apply to them on any annulment.
9. Under paragraph 6 of Schedule 6A to the Act, where, as a result of an annulment, a person becomes subject to an obligation imposed by or under primary or secondary UK or devolved or retained direct EU legislation, and the Authority has functions in relation to that obligation, the Authority is permitted to treat that person as not having become subject to that obligation. The Authority calls this a forbearance power.

10. The Authority's approach to retrospectively forbearing in relation to such an obligation for the benefit of a firm and its employees will be informed by whether the firm continued, between the relevant cancellation or variation and the annulment, to conduct any regulated or other activity for which it required its cancelled or unvaried permission.
11. Firms should note, however, that they should be prepared to justify such activity when applying for annulment and that such activity may well lead the Authority to decide not to annul. They should consider our Perimeter Guidance manual so as to avoid, following cancellations or variations of their Part 4A permissions, breaching the Act and thereby potentially committing criminal offences by carrying on regulated or other activity for which they need their cancelled or unvaried permissions. While such a breach will be cured by annulment, such activity may, as already noted, lead the Authority not to annul.
12. In respect of a cancellation, where an applicant firm has not conducted any regulated or other activity for which it would have needed its cancelled permission, since that cancellation took effect, the Authority considers that it may usually be appropriate to forbear in relation to all the obligations, described above, that would otherwise apply to the firm and its staff retrospectively on annulment.
13. In respect of a cancellation, where an applicant firm has, since the cancellation, conducted regulated or other activity for which it needed its cancelled Part 4A permission, the Authority considers that, if it annuls despite that activity, it will not usually be appropriate to forbear in relation to any obligations retrospectively applicable, during the period of that activity, as a result of the annulment.
14. Accordingly, during the period of any such activity, a firm considering making an application for annulment should continue to comply, to the extent it is able to do so, with the statutory and other requirements, including those imposed by the Authority's Handbook, to which it would be subject but for the cancellation.
15. In respect of a variation, the Authority intends to adopt a similar approach, and forbear in relation to the obligations, if any, which were lifted by the variation and which the firm becomes subject to retrospectively on annulment, subject to the firm not having undertaken regulated or other activity for which it would have needed its unvaried permission, since the variation took effect.
16. To the extent that such a firm is unable to precisely comply with such requirements, if enforced by the Authority or another UK regulator, it should consider how it can do so through other means. As stated in SUP 7.4, we may take the extent of such compliance into account when determining such a firm's application for annulment.
17. The annulment application form enables an applicant to specify particular obligations that in relation to which it would like the Authority to forbear, whether retrospectively or prospectively (i.e., from the date an annulment takes effect), whether in its favour or in favour of any other person.
18. Where forbearance is granted, whether retrospectively or prospectively, it cannot operate in respect of obligations that applied to the firm during the relevant period in any event, i.e. for some reason other than the retrospective nature of annulment.
19. The Authority intends to use its forbearance power when it considers that the effect of an annulment creates unfairness.

20. The Authority is required by Schedule 6A to the Act to notify those in whose favour it uses this power.
21. In determining whether to exercise its power to grant an annulment with or without conditions or to refuse to grant an annulment, the Authority must have regard to the regulatory requirements and guidance published in the Handbook and in regulatory guides, such as EG. The main considerations relevant to the Authority's decision to grant an annulment (with or without conditions) are set out in SUP 7.4.

FEES/DISP/COMP

22. The Fees Manual ("FEES"), Dispute Resolution: Complaints sourcebook ("DISP") and Compensation sourcebook ("COMP"), chapters of the Handbook, contain rules making provision for and guidance as to the effect of annulment.
23. In summary, the effect of annulment is that any fees and levies that arose while the authorised person's Part 4A permission was cancelled become payable (unless the authorised person has previously advised the Authority that it is exempt). Where the deadline for obligations relating to the provision of information or payment of the various fees and levies has passed before annulment, the relevant rules and guidance within FEES delay those deadlines.
24. The fees and levies the Authority collects and the relevant rules and guidance within FEES are: Authority fees (FEES 4); Financial Ombudsman Service (FEES 5); Financial Services and Compensation Scheme (FEES 6); Single Finance Guidance Body (SFGB – FEES 7A); Devolved Debt Advice Levy (FEES 7B); Temporary Permissions Regime and Financial Service Contracts Regime – SFGB Levy (FEES 7C); Temporary Permissions – Devolved Authorities Levy (FEES 7D); and Illegal Money Laundering Levy (FEES 13 and 13A).

DISP

25. Where there is a complaint about an authorised person's activities during the period when its Part 4A permission was cancelled, the effect of an annulment is that the Ombudsman Service may be able to consider the complaint (further to DISP 2.3.6G).
26. Where a deadline for a complaints report that is to be submitted to the Authority in accordance with DISP 1.10.5R occurs during the period of cancellation, the effect of an annulment is that the authorised person must submit such report to the Authority within 30 business days of the date on which the annulment takes effect (further to DISP 1.10.5AR).

COMP

27. The effect of an annulment is that an authorised person will be treated as a participant firm for the Financial Services and Compensation Scheme ("FSCS") purposes for claims that may arise in the period between cancellation and annulment (further to COMP 6.2.5G).

Right to refer matter to the Tribunal

28. Under paragraph 7 of Schedule 6A to the Act, if an applicant submits a completed application to annul by the date and in the form specified and the Authority determines that application in accordance with paragraph 5(2) of Schedule 6A to the Act, by either deciding to grant the annulment (with or without such conditions as the Authority considers appropriate) or by

refusing to grant the annulment, the applicant (and the Authority) will have the right to refer the matter to the Tribunal.

29. In determining a reference to the Tribunal, the Tribunal may give such directions, and may make such provision, as it considers reasonable for placing the person and other persons in the same position (as nearly as may be) as if the permission had not been cancelled.